

INDONESIA MCS MEASURES FOR DOMESTIC FISHING VESSELS

Delivered by:

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Jakarta, 19 August 2025

**(*) SEAFDEC Regional Training Course on Enhancing Capacity for
MCS of Domestic and International Fishing Vessels to Combat
IUU Fishing**



KEMENTERIAN
KELAUTAN DAN
PERIKANAN



EKONOMI BIRU
INDONESIA EMAS

KKP
2025

panganbiru

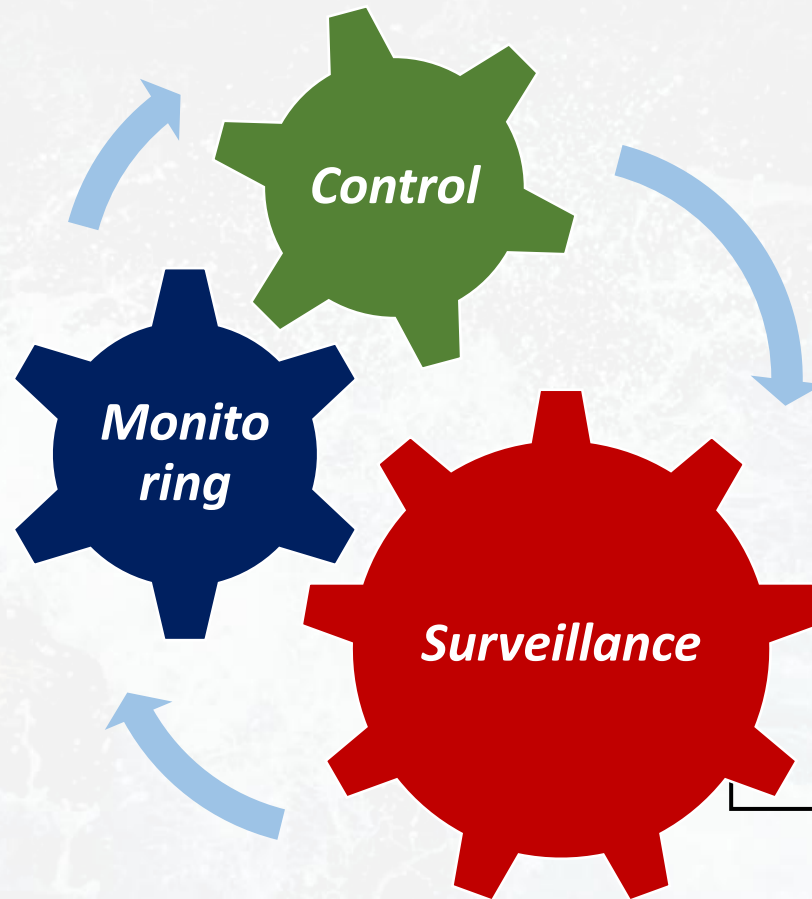
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PONTY

BerAKHLAK



FISHERIES MONITORING, CONTROL AND SURVEILLANCE

Monitoring: The continuous requirement for the measurement of fishing effort characteristics and resource yields.



Control: The regulatory conditions under which the exploitation of the resource may be conducted.

Surveillance: The degree and types of observations required **to maintain compliance** with the regulatory controls imposed on fishing activities.

MCS MEASURES WITHIN THE FISHERIES VALUE CHAIN

BEFORE FISHING

- Vessel registry and record of fishing vessels



- Vessel Marking



- Vessel Licensing



- Departure Inspection and Issuance of Legal Operation Standard (SLO)



WHILE FISHING

- ✓ Electronic Fishing Log book



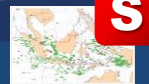
- ✓ Fisheries Observer Program



- ✓ Aerial Surveillance



- ✓ VMS



- ✓ Sea Patrol

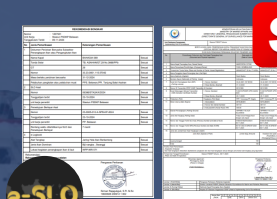


DURING LANDING

- Catch Data Record



- Arrival Inspection



POST LANDING

- ✓ Inspection of fish processing companies



- ✓ Surveillance on fishery products distribution



Non-compliance with rules and regulations will result in the sanction imposition

LEGAL BASIS FOR FISHERIES SURVEILLANCE AND ENFORCEMENT

INTERNATIONAL FISHERIES LAW

- 1) 1982 UNCLOS.
- 2) 1993 Compliance Agreement (has not been ratified yet).
- 3) 2001 UN Fish Stocks Agreement.
- 4) 2009 Agreement on Port State Measures (PSMA) to Prevent, Deter and Eliminate IUU Fishing.

NON-LEGALLY BINDING FISHERIES INSTRUMENTS

- ✓ 1995 FAO Code of Conduct for Responsible Fisheries.
- ✓ 2001 FAO International Plan of Action to Prevent, Deter and Eliminate IUU Fishing (IPOA-IUU).
- ✓ Relevant FAO Guidelines and Technical Guidelines.

NATIONAL LAWS & REGULATIONS

- a) Law No 31/2004 on Fisheries as amended by Law No 45/2009.
- b) Law of the Republic of Indonesia No. 6 of 2023 on Job Creation.
- c) Govt. Regulation No 28/2025 on the Implementation of Risk-based Business License
- d) Govt. Regulation No 27/2021 on the Implementation of Marine and Fisheries Sector
- e) Minister MAF Regulation No 47/2020 on the Implementation of Fisheries Inspectors' Duties as amended by Regulation No 4/2025
- f) Minister MAF Regulation No 23/2021 on Legal Operation Standard and VMS
- g) Minister MAF Regulation No 31/2021 on Imposition of Administrative Sanctions as amended by Regulation No 26/2022



SURVEILLANCE BASES, PERSONNELS, ASSETS, AND INFRASTRUCTURES

34 SURVEILLANCE VESSELS

	Kelas I	KP Orca 01 KP Orca 02 KP Orca 03	KP Orca 04 KP Orca 05 KP Orca 06	6
	Kelas II	KP Hiu Macan Tutul 01 KP Hiu Macan Tutul 02 KP Paus 001 KP Barakuda 01 KP Barakuda 02		5
	Kelas III	KP Hiu Macan 001 KP Hiu Macan 003 KP Hiu Macan 004 KP Hiu Macan 005 KP Hiu Macan 006 KP Hiu 11	KP Hiu 12 KP Hiu 13 KP Hiu 14 KP Hiu 15 KP Hiu 16 KP Hiu 17	12
	Kelas IV	KP Hiu 001 KP Hiu 002 KP Hiu 003 KP Hiu 004 KP Hiu 005	KP Hiu 006 KP Hiu 007 KP Hiu 008 KP Hiu 009 KP Hiu 010	10
	Kelas V	KP. Akar Bahar 001		1

2 CHARTERED PATROL AIRCRAFT



88 SPEEDBOATS DAN QUICK RESPONSE UNITS



1 FISHERIES MONITORING CENTER



538
Fisheries
Inspectors



428
Patrol Vessel
Crew



204
Marine
Inspectors



279
Fisheries
Investigators

14 SURVEILLANCE BASES



DUTIES AND AUTHORITIES OF FISHERIES INSPECTORS

Fisheries Inspectors: Public Servants who are responsible for conducting surveillance for ensuring compliance of fisheries activities with the fisheries rules and regulation. Fisheries Inspectors are appointed and terminated by the Minister of Marine Affairs and Fisheries.

AUTHORITIES OF FISHERIES INSPECTORS

- 1) *Enter and Inspect places/sites of fisheries business activities*
- 2) *Verify the completeness and legality of fisheries business licenses*
- 3) *Inspect fisheries business activities*
- 4) *Inspect infrastructures of fisheries business activities*
- 5) *Take photograph of the inspection results*
- 6) *Take sample for laboratory examination*
- 7) *Inspect VMS device and activeness*
- 8) *Provide recommendation to license issuer for further sanctions*
- 9) *Conduct special actions*
- 10) *Conduct other actions in accordance with laws and regulations*



✳ Article 66 and 66c of Fisheries Act No 31/2004 as amended by Act No 45/2009.

THE INTEGRATED SURVEILLANCE SYSTEM



THE BUSINESS PROCESSES OF FISHING VESSEL DEPARTURE AND ARRIVAL AT BASE PORT



FISHERIES SURVEILLANCE TOOLS

Before Fishing




Departure
Inspection
Report

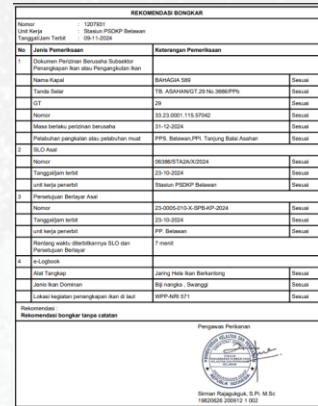
Legal
Operation
Standard (SLO)

While Fishing



At-sea
Inspection
Report

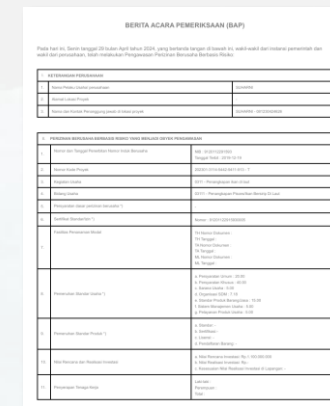
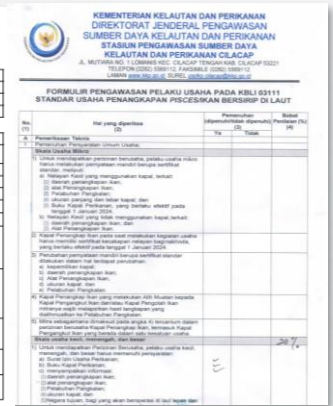
During Landing




Catch Unloading
Recommendation

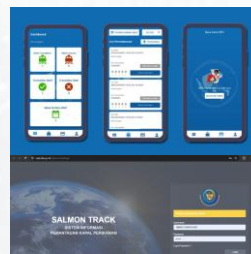
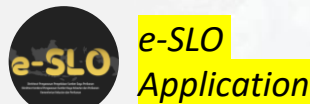
Arrival
Inspection
Report

Post Landing

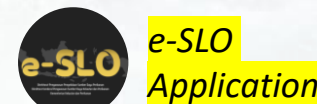



Inspection
Report

Technical
Compliance
Assessment
Report

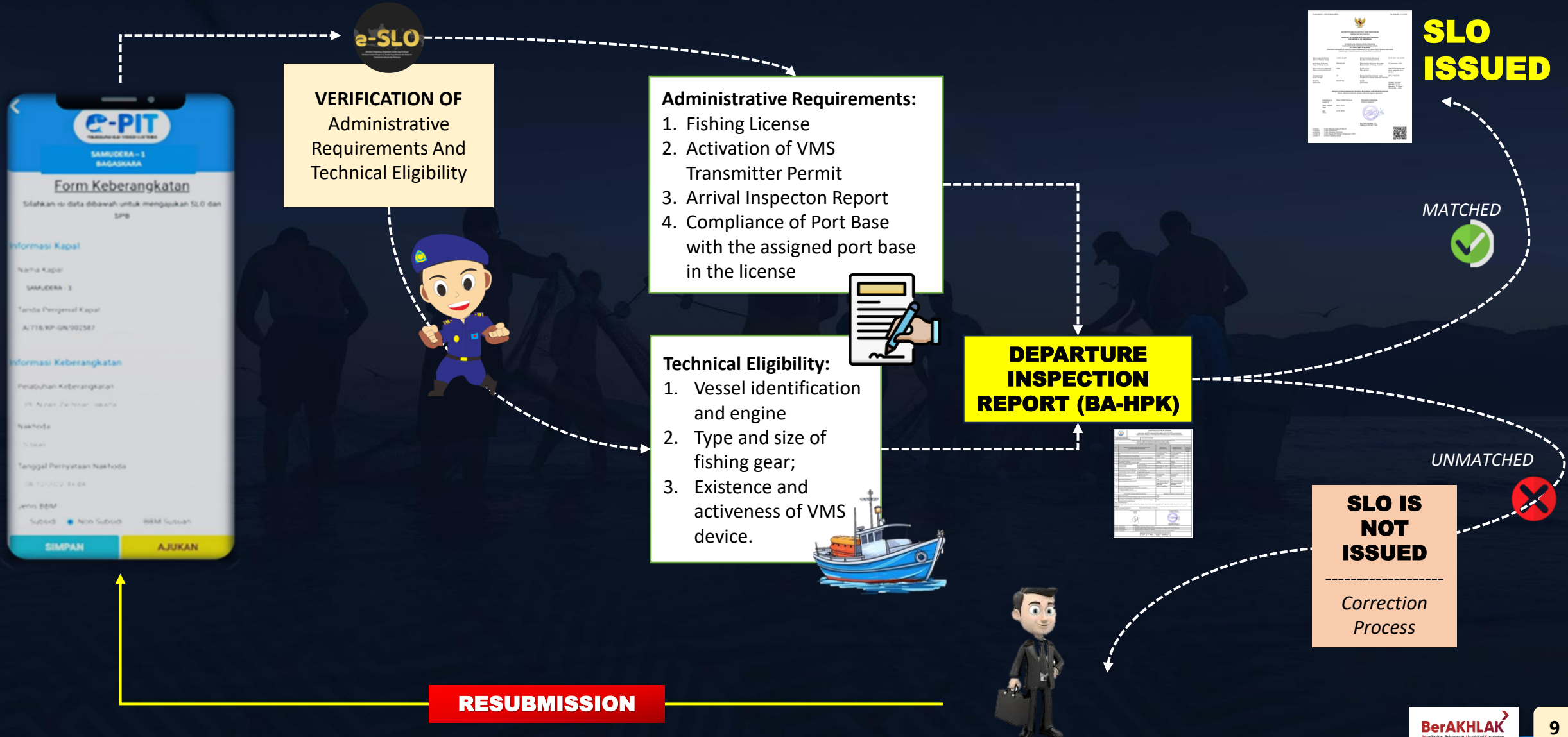


SALMON VMS Application



To be used as one of the requirements to obtain SLO

MECHANISM OF VESSEL DEPARTURE INSPECTION



MECHANISM OF VESSEL ARRIVAL INSPECTION



*Report of Arrival
through ePIT/eSLO
Apps.*

Submit arrival report through e-PIT apps for MMAF-licensed FVs, or directly through e-SLO apps for provincial-licensed FVs Together with e-fishing log book data submission

Fisheries Inspector verify the conformity of:

1. Fishing license;
2. SLO & Sail Permit
3. Base Port
4. Fishing Zone



Fisheries Inspector conducts **periodic surveillance** during catch unloading and measurement.



Fisheries Inspector conducts **Physical Inspection:**

1. Conformity with fishing license (identification and marking and type of fishing gear)
2. Existence of VMS transmitter
3. Conformity of the catch species and fishing gear

Fisheries Inspector issue **catch unloading recommendation** with following analysis:

1. Recommendation without note (no violation detected)
2. Recommendation with note (administrative infringement is found)
3. Prohibit to unload due to suspected fisheries criminal violation

Fisheries Inspector analyze the catch unloaded:

1. Conformity with type of fishing gear
2. Existence of protected species/appendix CITES species/look alike species

Fisheries Inspector issues Arrival Inspection Report (HPK D).



Vessel Owner/Captain receives HPK D through ePIT apps.



FISHERIES SURVEILLANCE AND ENFORCEMENT FRAMEWORKS



Before fishing & during landing inspections at port



VMS & Fisheries
Monitoring Center



Aerial Surveillance



Community-Based
Surveillance



Fisheries Patrol

INITIAL INVESTIGATION

Administrative Sanctions



Warning Letter

Govt. Coercion

Administrative
fines

License
Suspension

License
Revocation



2024:
**IDR 7.92
Billion**

Investigation

Prosecution

Court Sentence

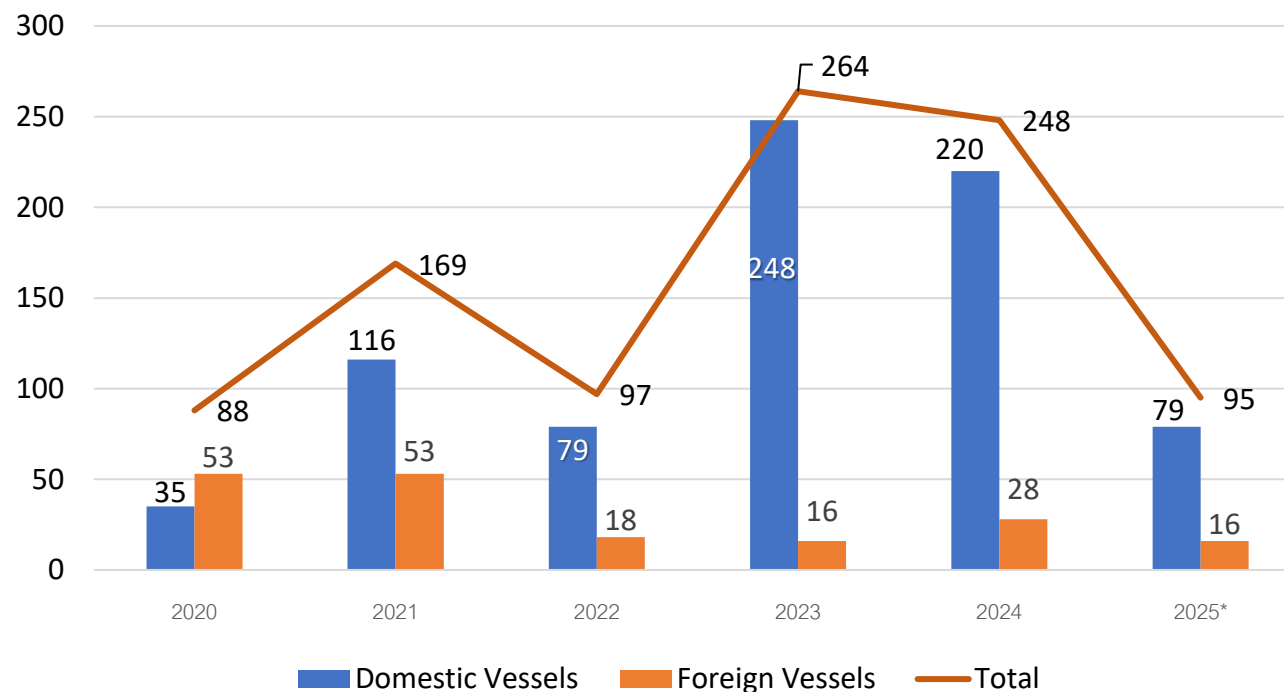
*Special Fisheries Criminal Proceedings through the application
of Fisheries Courts*

Enforcement

Surveillance & Detection

FISHERIES ENFORCEMENT AND MODI OPERANDI OF IUU FISHING

*Number of Fishing Vessels Arrested by MMAF's Surveillance Vessels
2020-2025*



(*) as of 1st Semester

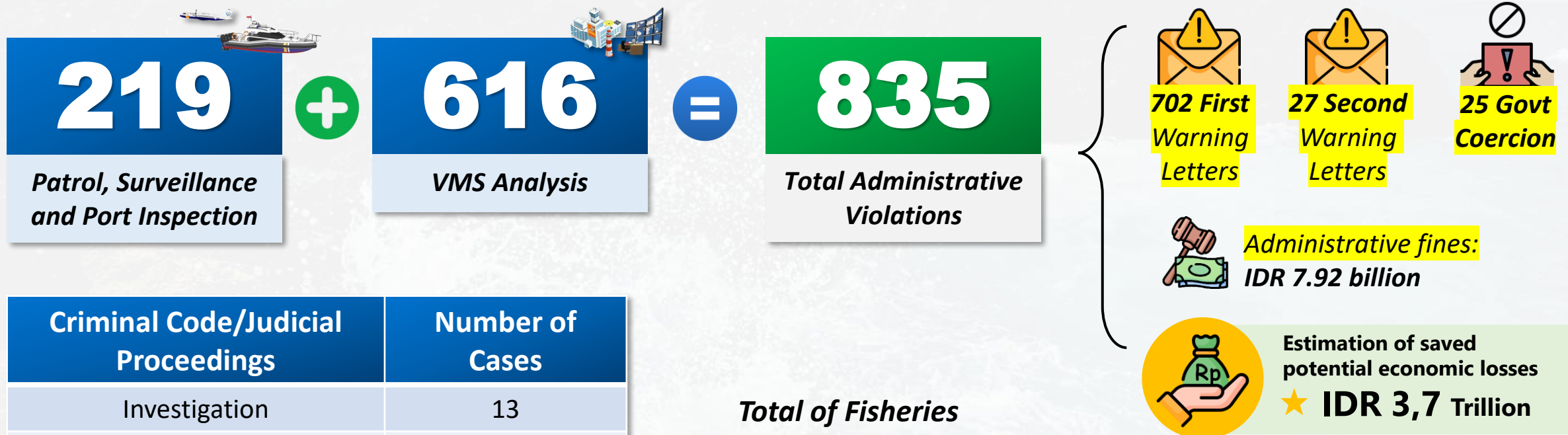
Foreign Vessels

- Fishing without authorization (poaching).
- Blast Fishing.

Domestic Vessels

- ✓ Fishing without license, expired fishing license, incomplete documents;
- ✓ Fishing in unauthorized fishing zones;
- ✓ Fishing in conservation areas/MPAs;
- ✓ Fishing using restricted fishing gears;
- ✓ Destructive fishing (blast fishing and electric fishing);
- ✓ Unauthorized transshipment;
- ✓ Unloading catches at unauthorized port;
- ✓ Detaching / Switching off VMS device.

STATISTICS OF FISHERIES ENFORCEMENT IN 2024



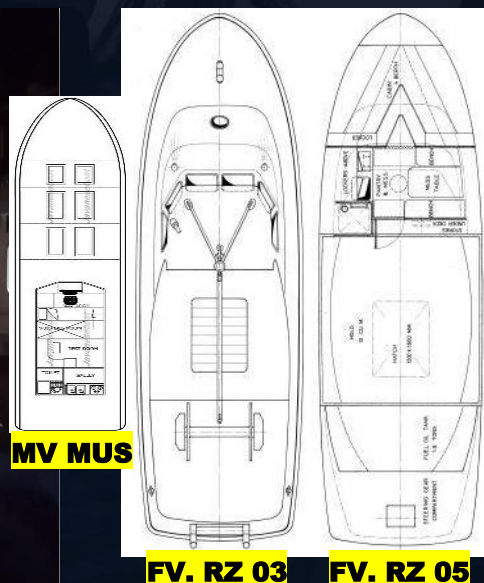
Criminal Code/Judicial Proceedings	Number of Cases
Investigation	13
Prosecutors'Approval	1
Prosecution Process	2
Court Trial Process	11
Appeal	0
Cassation	3
Final Judgment	42

Total of Fisheries Criminal Cases

72



CASE STUDY 1: UNAUTHORIZED TRANSHIPMENT WITH FOREIGN ILLEGAL FISHING VESSELS RUN ZENG 03 & 05 BY MV MUS



- 1) Report from Fishing Communities to the Minister of MAF on alleged Illegal Fishing by two Foreign Vessels in the Arafura Sea.
- 2) On 14 April 2024, Fisheries Patrol Vessel ORCA 06 arrested MV. MUS (289 GT) with illegal transshipment allegation with two Russian-flagged trawlers, FV RZ 03 & 05 operating illegally without license in the Arafura Sea Indonesia's Fisheries Management Area 718.
- 3) Investigation results found that MV. MUS illegally transported 110 tons of catches from FV. RZ 03, as well as supplying **fuels** and transporting **56 Indonesian crew** for both FVs in the Arafura Sea on 6-10 April 2024 – involved in illegal fishing.
- 4) Fisheries Investigators found electronic evidence of photos and videos of transshipment activities on the crew's smartphone.
- 5) Supreme Court imposed criminal sanctions of 3-year imprisonment and fines of IDR 500 million for the Captain, as well as vessel forfeiture.

CASE STUDY 2: EFFECTIVE PORT INSPECTION ON FV MA 21



16 Feb 2024 14:42:12

KEMENTERIAN KELAUTAN DAN PERIKANAN (MINISTRY OF MARINE AFFAIRS AND FISHERIES) DIREKTORAT JENDERAL PENYAIRAAN SUBSISTEM GARA KELAUTAN DAN PERIKANAN (DIRECTORATE GENERAL OF SURVEILLANCE FOR MARINE AND FISHERIES RESOURCES)				
Formulir Pemeriksaan Kapal (Ship Inspection Form)				
Informasi Umum Kapal (General Information of Ship)				
BENTUK AKSI: HASIL PEMERIKSAAN KAPAL PENYAIRAAN SUBSISTEM GARA KELAUTAN DAN PERIKANAN (OFFICIAL REPORT FOR ARRIVAL INSPECTION OF FISHERY VESSEL)				
DIISI OLEH: PRINSIPAL PEMERIKSAAN (FILLED BY: PRINCIPAL INSPECTOR)				
No.	Pemeriksaan Dokumen dan Fisik Kapal Penangkapan Ikan (Document and Physical Inspection of Fishing Vessel)	Data pada Lembar (Data on Sheet)	Hasil Pemeriksaan (Inspection Result)	Status (Status/Compliance) (Ya/Tidak) (Yes/No)
1	Nama Kapal Penangkapan Ikan (Vessel Name)	MAHATTA KALAYA 21	MAHATTA KALAYA 21	Ya
2	Nama Pemilik/Kapal Penangkapan Ikan (Owner/Ship)	BALAJA MAH ENDUR PP	BALAJA MAH ENDUR PP	Ya
3	Tempat dan Tanggal Keluar (Place and Date of Departure)	BLADA KILAPUT 200 No. 2011 Bu	BLADA KILAPUT 200 No. 2011 Bu	Ya
4	Nama Pemilik Kapal Penangkapan Ikan (Call Sign)			Ya
5	Nama Nakhoda (Captain)	Tamara Rindang	Tamara Rindang	Ya
6	Nasionalitas Kapal (Nationality of Fishing Vessel)	Indonesia	Indonesia	Ya
7	Data Lembar Penangkapan Ikan (DPI) (Fishing License)	1. Nomor (Number) 22.23.0001.114.0100 2. Masa Berlaku (Validity) 21.12.2023	22.23.0001.114.0100 21.12.2023	Ya
8	Nomor ID Transmisi SPM (SMP Transmisi ID Number)	40798808	40798808	Ya
9	Nomor Registrasi Administrasi Transmisi (NMT Administration Certificate Number)	1. Nomor (Number) 420221PSPKP 2PWS 343010 2023	420221PSPKP 2PWS 343010 2023	Ya
10	Informasi (Port)	1. Nama Pelabuhan (Port) 2. Masa Berlaku (Validity) 20.11.2023	20.11.2023	Ya
11	Informasi (Port)	1. Nama Pelabuhan (Port) 2. Masa Berlaku (Validity) 20.11.2023	20.11.2023	Ya
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14	Informasi (Port)	1. Nama Pelabuhan (Port) 2. Masa Berlaku (Validity) 20.11.2023	20.11.2023	Ya
15	Informasi (Port)	1. Nama Pelabuhan (Port) 2. Masa Berlaku (Validity) 20.11.2023	20.11.2023	Ya
16	Informasi (Port)	1. Nama Pelabuhan (Port) 2. Masa Berlaku (Validity) 20.11.2023	20.11.2023	Ya
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84	Informasi (Port)	1. Nama Pelabuhan (Port) 2. Masa Berlaku (Validity) 20.11.2023	20.11.2023	Ya
85	Informasi (Port)	1. Nama Pelabuhan (Port) 2. Masa Berlaku (Validity) 20.11.2023	20.11.2023	Ya
86	Informasi (Port)	1. Nama Pelabuhan (Port) 2. Masa Berlaku (Validity) 20.11.2023	20.11.2023	Ya
87	Informasi (Port)	1. Nama Pelabuhan (Port) 2. Masa Berlaku (Validity) 20.11.2023	20.11.2023	Ya
88	Informasi (Port)	1. Nama Pelabuhan (Port) 2. Masa Berlaku (Validity) 20.11.2023	20.11.2023	Ya
89	Informasi (Port)	1. Nama Pelabuhan (Port) 2. Masa Berlaku (Validity) 20.11.2023	20.11.2023	Ya
90	Informasi (Port)	1. Nama Pelabuhan (Port) 2. Masa Berlaku (Validity) 20.11.2023	20.11.2023	Ya
91	Informasi (Port)	1. Nama Pelabuhan (Port) 2. Masa Berlaku (Validity) 20.11.2023	20.11.2023	Ya
92	Informasi (Port)	1. Nama Pelabuhan (Port) 2. Masa Berlaku (Validity) 20.11.2023	20.11.2023	Ya
93	Informasi (Port)	1. Nama Pelabuhan (Port) 2. Masa Berlaku (Validity) 20.11.2023	20.11.2023	Ya
94	Informasi (Port)	1. Nama Pelabuhan (Port) 2. Masa Berlaku (Validity) 20.11.2023	20.11.2023	Ya
95	Informasi (Port)	1. Nama Pelabuhan (Port) 2. Masa Berlaku (Validity) 20.11.2023	20.11.2023	Ya
96	Informasi (Port)	1. Nama Pelabuhan (Port) 2. Masa Berlaku (Validity) 20.11.2023	20.11.2023	Ya
97	Informasi (Port)	1. Nama Pelabuhan (Port) 2. Masa Berlaku (Validity) 20.11.2023	20.11.2023	Ya
98	Informasi (Port)	1. Nama Pelabuhan (Port) 2. Masa Berlaku (Validity) 20.11.2023	20.11.2023	Ya
99	Informasi (Port)	1. Nama Pelabuhan (Port) 2. Masa Berlaku (Validity) 20.11.2023	20.11.2023	Ya
100	Informasi (Port)	1. Nama Pelabuhan (Port) 2. Masa Berlaku (Validity) 20.11.2023	20.11.2023	Ya

- FV MA 21 was supposed to use 'pocketed shrimp trawl' according to its license.
- During the arrival inspection at the Dobo Port by the Fisheries Inspector, the vessel unloaded the majority of catches of finfish (not shrimp). Catches were unmatched, suspicious of use of non-authorized fishing gear (strong analysis).
- Further investigation and the Captain's confession revealed that the vessel illegally operated 'fish trawl' – **Breached the license condition.**
- MMAF imposed administrative fines of **IDR 516 million (eq. USD 32,900).**

CASE STUDY 3: DETACHING VMS MTU BY FV. C2

- 1) FV C2 was boarded and inspected by Surveillance Vessel Napoleon 045 in Banda Aceh waters.
- 2) Complete fishing license..
- 3) FV C2 also did not have SLO and Sail Permit (existed but for the previous fishing trip).
- 4) VMS Mobile Transceiver Unit was not installed on the vessel. VMS signal once was detected at its base port.
- 5) Modus operandi: fishing without detection by VMS, pretending the vessel at port that the vessel, therefore, **Breached the license condition.**
- 6) MMAF imposed administrative fines of **IDR 332 million (eq. USD 20,510).**



CASE STUDY 4: FISHING LICENSE FORGERY BY FV. HSN 8 AGENT

- 1) FV. HSN 8 have two base ports based on its Fishing License: Poumako and Dobo Fishing Ports
- 2) FV. HSN 8 in April 2025 arrived at Bajomulyo Fishing Port (Pati, Central Java). Vessel agent reported the arrival with false document, pretending Bajomulyo Port as its legal base port
- 3) Fisheries Inspector detected this fraud, and reported a criminal violation to the Fisheries Investigator
- 4) The vessel agent was charged with criminal offense of forging fishing license, violated Article 94A of Fisheries Act
- 5) Court imposed criminal sanctions of 8-month imprisonment and fines of IDR 1 million

REPUBLIC OF INDONESIA
MINISTRY OF MARINE AND FISHERIES

PERIZINAN BERUSAHA SUBSEKTOR PENANGKAPAN IKAN DI WPPNRI
NOMOR : 33.24.0001.104.69044

IDENTITAS	REFERENSI
	KODE DAN JUDUL KBLI
	03111 - Penangkapan Pisces/Ikan Bersisip di laut
	PELABUHAN PANGKALAN
	PP. Poumako, PPP. Bajomulyo
DATA KAPAL	
1. NAMA KAPAL	
2. NO. REGISTER KAPAL PERIKANAN	
3. TGL. REGISTER KAPAL PERIKANAN	
4. TANDA SELAR	: JUWANA/GT.98 NO.2194/GC
5. TANDA PENGenal KAPAL	: GT.98/A012465/718-J3/KP-GN
6. TANDA PANGGILAN	
7. BERAT KOTOR	: 98 GT
8. BERAT BERSIH	: 30 NT
9. MEREK MESIN	: HINO
10. NOMOR SERI MESIN	: TE10332
ALAT PENANGKAPAN IKAN	
JARING INSANG HANYUT	SEJAK 01 Januari 2025 SAMPAI DENGAN 31 Desember 2025
CATATAN	
1. PERIZINAN BERUSAHA SEBELUMNYA NOMOR 33.23.0001.104.54956 TANGGAL 23 DESEMBER 2023 BERLAKU SAMPAI DENGAN 31 DESEMBER 2024.	
2. PERIZINAN BERUSAHA PERPANJANGAN NOMOR 33.24.0001.104.69044 BERLAKU SEJAK TANGGAL 1 JANUARI 2025	
NAMA : Drs. LOTHARIA LATIF, S.H., M.Hum	

Apabila data dan informasi pendukung dalam penerbitan Perizinan Berusaha ini, ternyata dikemudian hari terbukti tidak benar yang dinyatakan oleh instansi yang berwenang, tanggung jawab ada pada pemilik/penanggung jawab dan Perizinan Berusaha dicabut serta pungutan perikanan yang telah dibayarkan tidak dapat ditarik kembali.

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REPUBLIC OF INDONESIA
MINISTRY OF MARINE AND FISHERIES

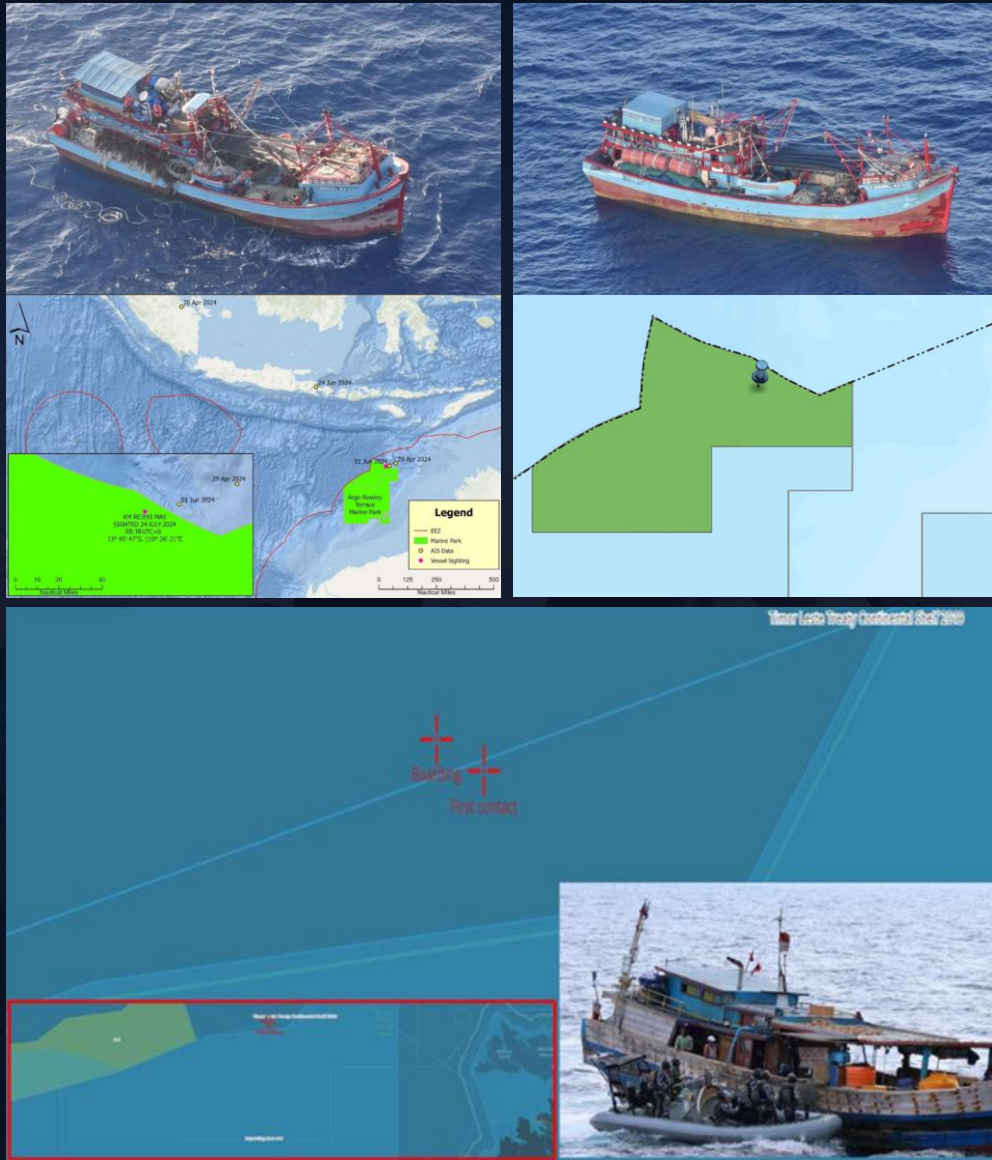
PERIZINAN BERUSAHA SUBSEKTOR PENANGKAPAN IKAN DI WPPNRI
NOMOR : 33.24.0001.104.69044

IDENTITAS	REFERENSI
	KODE DAN JUDUL KBLI
	03111 - Penangkapan Pisces/Ikan Bersisip di laut
	PELABUHAN PANGKALAN
	PP. Poumako, PPP. Dobo
DATA KAPAL	
1. NAMA KAPAL	
2. NO. REGISTER KAPAL PERIKANAN	
3. TGL. REGISTER KAPAL PERIKANAN	
4. TANDA SELAR	: JUWANA/GT.98 NO.2194/GC
5. TANDA PENGenal KAPAL	: GT.98/A012465/718-J3/KP-GN
6. TANDA PANGGILAN	
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CASE STUDY 5: STRONG FLAG STATE RESPONSIBILITY ON FV RM, FV KR 3, AND FV SL 10



- 1) FV. RM, FV. KR 3 dan FV. SL 10 reported by the Australian Fisheries Management Authority (AFMA) to the MMAF with illegal tuna fishing in Australian EEZ allegation, breaching the IOTC's CMM.
- 2) MMAF analyzed the vessels' movements through VMS, as well as summoned and questioned the owners and masters.
- 3) The vessels breached the license condition: Article 27 paragraph (1) in relation to Article 27A paragraph 1 of the Fisheries Act as amended by the Job Creation Act.
- 4) MMAF imposed administrative fines:
 - a. FV. RM: IDR 303.6 million (equal USD 19,390)
 - b. FV. KR 3: IDR 535.9 million (equal USD 34,230)
 - c. FV. SL 10: IDR 17.2 million (equal USD 1,062)

SUMMARY AND WAY FORWARD

A

The Indonesian government has been implementing comprehensive MCS measures throughout the fisheries value chain

B

Each country must responsible for their fisheries resources and fishing vessels flying its flag by enforcing its roles as coastal state, flag state and port state

C

Fisheries Surveillance should be strengthened through the use of cutting-edge technology, data interconnection, and utilization of intelligence

D

Inter-agency and inter-state collaboration supported by community's active participation is crucial to eliminate IUU fishing.

E

Combining administrative and criminal sanctions is imperative to deter IUU fishing practices



KEMENTERIAN
KELAUTAN DAN
PERIKANAN



EKONOMI BIRU
INDONESIA EMAS

KKP
2025

panganbiru

08
POHITY

BerAKHLAK

Terima Kasih.

**DIRECTORATE OF SURVEILLANCE
FOR FISHERIES RESOURCES**

